

Medico Legal Issues in Old Age Psychiatry

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Expert Led Session

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Overview

- Mental Capacity Act
- Capacity assessment
- Best Interests/LPA/Court of Protection
- Ethical issues in Old Age Psychiatry
- DOLS(Deprivation of Liberty Safeguards)
- Case scenarios



Mental Capacity Act 2005

- Common law lacked consistency
- Mental Capacity Act 2005 (England and Wales) came into force in 2007
- Enshrines in statute common law principles
- Provides the legal framework for making decisions on behalf of individuals who lack the capacity to make that particular decision themselves.
- Inability to make decisions could be due to dementia, learning disabilities, stroke etc.
- New Court of Protection to resolve complex issues



MCA 2005 Five Main Principles

- A person must be assumed to have capacity unless it is established otherwise
- All practicable steps to help the person make the decision, e.g.:
 Providing information in a more accessible form- pictures
- A person is not to be treated as unable to make a decision merely because he/she makes an unwise decision
- The decision made for a person lacking capacity must be in their best interests
- Must be least restrictive



Capacity

- Ability to make a decision
- Do not assume that person lacks capacity because of their
 - Age
 - Appearance
 - Assumptions about their condition
 - Any aspect of their behaviour



Capacity

- Capacity assumed, unless proven otherwise
- The presumption of capacity is fundamental to the Act(MCA)
- The burden of proof of lack of capacity always lies upon the person who is challenging it
- Patient may make unwise decision
- Important to acknowledge the difference between unwise decisions which a person has the right to make and incapacitous decisions



Capacity

- Issue and time specific
- Any decision that a person lacks capacity must be based on a 'reasonable belief' backed by objective reasons
- Standard of proof is on the balance of probabilities
- In case of disputes which cannot be resolved, the Court of Protection can be asked for a judgement



Capacity Assessment- Three components

1) Diagnostic Test

 Person has an impairment of the mind or brain eg: some forms of mental illness, dementia, significant learning disabilities, delirium

2) Functional Test

- Is unable to make a decision at the time it needs to be made if they cannot:
- understand information about the decision to be made
- retain that information
- weigh that information
- communicate their decision

3) Causative nexus

The inability to make the decision must be **because** of the impairment or disturbance of the mind or brain



Capacity Assessment

- Be clear about the decision to be made and what the options may be
- Consider carefully how best to give relevant information including:
 - The decision needed
 - Why it is needed
 - Likely effects of deciding one way or another and
 - Alternative options



Capacity Assessment

Understand information:

- Use broad terms and simple language
- Not always necessary to explain everything in great detail
- 'Salient factors' relevant to the decision.
- Understanding needs to be proportionate to complexity of decision
- Ask patient to explain in their own words

Retain information:

 The person must be able to retain enough information long enough to use it to make an decision



Capacity Assessment

- Weighing up / Use the information:
 - To be able to see the various parts of the argument and to relate the one to another
 - Look for deliberation and logical reasoning
 - Whether their choice follows logically from their explanation
- Able to communicate decision by any means:
 - If a person cannot communicate their decision in any way at all, they should be treated as if they are unable to make that decision



How can psychiatric illness affect decision-making?

- Presence of a psychiatric disorder, albeit a risk factor, does not predetermine whether a patient has capacity
- Cognitive effects (Schizophrenia, depression and dementia)
- Paranoia: fear of negative effects (e.g., of meds)
- Affective states: hopelessness, lack of concern re: own wellbeing
- Lack of insight: Presence or severity of illness itself



Mental capacity in psychiatric patients: Systematic review

- Mental capacity not associated with any socio-demographic variable apart from advancing age
- Generally patients with psychotic disorders were more likely to have impaired capacity compared to those with non psychotic disorders.
- Individuals who refused treatment were more often considered to be lacking capacity compared with those who accepted it
- Frequency of incapacity in voluntary patients when consenting to admission was remarkably high(and as many as 50%)

Okai D, Owen G, McGuire H, Singh S, Churchill R, Hotopf M. Mental capacity in psychiatric patients: Systematic review. Br J Psychiatry. 2007 Oct;191:291-7.



MCA 2005-Best Interests

- The Act doesn't define best interests but does give a checklist.
- You must:
 - involve the patient who lacks capacity
 - have regard for past and present wishes, beliefs, values, especially written statements.
 - consult with others who are involved in the care of the patient (carers, anyone interested in welfare, donee of LPA, deputy, IMCA)



Independent Mental Capacity Advocate (IMCA)

- Extra safeguard for particularly vulnerable people in specific situations
- For people who have no friends or family with whom it is practicable to consult
- When to refer for an IMCA?
 - Decisions are being made about serious medical treatment or significant changes of residence e.g. moving to a care home



Doctrine of Necessity

Treat immediately to:

- preserve life
- ensure improvement
- prevent deterioration
 especially if delay / omitting treatment might potentially /
 seriously affect chances of later treatment working
- Treatment should be the least restrictive / invasive option and not go beyond what is immediately essential



Protection from liability

- MCA 2005 provides 'protection from liability'
- Cannot be prosecuted for actions taken in person's best interests such as
 - Personal care
 - Health care or treatment
- Must have followed MCA 2005 principles



Lasting Power of Attorney(LPA)

- A person gives another person(the attorney or donee) authority to make a decision on their behalf.
- Health care, personal welfare, property and financial decisions
- Must be registered with Office of Public Guardian (OPG)
- Attorney / donee must act in person's best interests
- Life sustaining treatment must be covered expressly in the LPA



Advance decisions to refuse treatment

- Allows patients to refuse specified medical treatment in advance
- Must be made when a patient still has capacity
- Comes into effect if they lack capacity
- It must be clear about which treatment it applies to and when
- More formal if it applies to life-sustaining treatment
- Doctors can provide treatment if they have any doubt that the advance decision is not valid and applicable



Court of Protection

- A specialist court that deals with decision-making for adults who may lack capacity
- Court of Protection can make :
 - Complex or difficult health/welfare/financial decisions
 - Simple one-off financial decisions
 - Declarations on whether someone lacks capacity
- May appoint deputies when a series of decisions are needed and a single court order is insufficient
- The deputy must make decisions in the patient's best interests



Testamentary Capacity

- Capacity to make a will
- The person making the Will:
 - Should understand the nature and effects of making a will
 - Should understand the extent of his or her property
 - Must be aware of the persons whom he would usually be expected to provide(even if he chooses not to) e.g.: spouse, children, grandchildren
 - Have no disorder of mind that influences the way the property is disposed of (who the property is given to)
 - Not be subject to coercion



Ethical issues in Old Age Psychiatry

- Aging is not a disease.
- Old age does not necessarily imply physical and intellectual deterioration.
- The principles of medical ethics that apply to younger patients also apply to patients in older age groups.
- Some ethical issues are unique to the psychiatric care of the elderly.
- Psychiatrists are often asked to make judgments about a cognitively impaired patient's capacity to make decisions about his or her medical /social care.



Dementia: Ethical issues

- End of life issues, Do Not Attempt to Resuscitate decisions, 'ceilings of care'
- Treatment issues: Covert medication, with-holding treatment
- Research



Background to DOLS

European Convention on Human rights (ECHR) Article 5

 Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law e.g. convicted by a court, detained in hospital under Mental Health Act



Bournewood Case

- Mr L, a 48-year-old man with autism, learning disability
- Unable to speak, with no ability to communicate consent or dissent to hospital admission
- Became agitated at his day center, banging his head violently and repeatedly against the wall.
- Mr L was admitted to Bournewood hospital's behavioral unit, did not resist admission
- Carers applied to the Court for judicial review seeking a declaration that his detention was unlawful
- High court → Court of appeal → House of Lords → European courts



Bournewood Gap

- Patient is admitted informally and treated as it is judged to be in his or her best interests
- Compulsion is regarded as a measure of last resort, so that as many patients as possible would be treated, without the stigmatisation of formal procedures
- Basis for this practice is equating lack of resistance with active consent to treatment
- The issue is whether a person without capacity must give active consent to treatment and admission, or whether absence of dissent is enough



Why was DOLS introduced?

- Ensure compliance with Article 5 of ECHR
- No one should be detained except by means of a "procedure prescribed by law"
- Everyone who is deprived of his liberty shall be entitled to an appeals process
- Implemented in April '09



Cheshire West Case

- 38 yrs old with Cerebral Palsy and Down's
- Lived with mother until 37 but she could no longer cope
- Moved to a spacious bungalow not a care home
- Staff present 24 hours
- Additional 98 hours 1:1 support
- Day centre 4 days a week
- Went to hydrotherapy pool, pubs, shops, Home visits to mother
- Wore body suit to prevent him eating his incontinence pads
- Physical restraint sometimes used



P & Q-Sisters with LD

P

- Moderate/Severe LD
- Limited road safety
- Lived with foster mother; "mummy"
- Needed intensive support for ADL
- Went on regular trips/holidays with foster mother
- Never attempted to abscond but would be brought back if did
- Foster mother used physical restraint if necessary

Q

- Mild/moderate LD
- Moved to residential NHS facility (for adults with complex needs) as foster mother couldn't cope
- Required physical restraint at times
- Cannot go out unaccompanied
- Not free to leave
- Was under continuous supervision and control



Supreme Court Judgment (Mar'14)

A person is deprived of liberty if:

Objective element:

"Acid test"

- under continuous supervision and control
- not free to leave
 "A gilded cage is still a cage"

Subjective element:

Not validly consenting to the confinement

State responsible



DOLS Assessment: Process

- Urgent authorisation valid for 7 days
- Standard authorisation up to a year
- 'managing authority' (i.e. hospital or care home) seeks authorisation from a 'supervisory body' (Local authority) in order to lawfully deprive someone of their liberty
- Supervisory body (LA) then gets a Mental Health assessor and a Best Interests assessor (BIA) to assess the patient



DOLS Assessment: Process

- Age Assessment
- No Refusals Assessment
- Capacity Assessment
- Mental Health Assessment
- Eligibility Assessment
- Best Interests Assessment



Case Scenario 1

- Telephone call regarding a 24 year old female who self presented to A&E after taking an overdose of 40 paracetamol tablets. Known to suffer from borderline personality disorder. She is refusing treatment and is trying to leave the department
- Do you stop her leaving, if yes under what legal framework?
- What do you do about the paracetamol?



Case Scenario 2

- Eileen,82 years old, long h/o Schizophrenia and more recently dementia. Number of medical problems like diabetes and atrial fibrillation. Currently in a care home. Recurrent falls with sometimes serious injuries. Suffers from falls as will not use zimmer or wait for staff to help her mobilise.
- Does she have capacity to refuse help for her mobility?
- How can this situation be managed?



References and Further Reading

- MCA 2005
- MCA 2005 Code of Practice
- DOLS Code of Practice
- Assessment of Mental Capacity- Guidance for Doctors and Lawyers- BMA/Law Society
- Dementia: ethical issues- Nuffield Council on Bioethics



- 1. Which is of the following is not a core principle of MCA 2005
 - A. Everyone is assumed to have capacity
 - B. All Practical steps needs to be taken to help the person to make the decision
 - C. Any decision made on behalf of a person lacking capacity should be in their best interests
 - D. Person cannot make a unwise decision
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- 2. A person should be able to do the following to be able to make a decision:
 - A. Understanding the information relevant to the decision
 - B. Retain the information
 - C. Weighing up the pros and cons of the decision
 - D. Communicate the decision
 - E. All of the above



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- 3. Lasting Power of Attorney (LPA) can potentially cover the following areas:
 - A. Property
 - B. Finances
 - C. Health care decisions
 - D. Personal welfare decisions such as where a person lives
 - E. All of the above



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- 4. Which of the following is false regarding the legal rights of an attorney with a LPA for healthcare decisions:
 - A. cannot consent to or refuse treatment if the donor has capacity to make the particular healthcare decision
 - B. cannot make a decision relating to life-sustaining treatment if it is not explicitly specified in LPA
 - C. cannot demand medical treatment that healthcare staff do not believe is necessary or appropriate
 - D. cannot consent or refuse treatment if donor is detained under the Mental Health Act
 - E. need not always make decisions in the donor's best interests.



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- 5. The following are true about Deprivation of Liberty Safeguards(DOLS) except:
 - A. The safeguards apply to only people who lack capacity
 - B. A DOLS authorisation in itself authorises specific treatment
 - C. A person can only be deprived of their liberty if its in their own best interests to protect them from harm
 - D. DOLS can only be authorised if it is a proportionate response to the likelihood and seriousness of the harm
 - E. Applies only to people aged 18 and over



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Any Questions?

Thank you

Please provide feedback/suggestions on this presentation to the module lead anthony.peter@lancashirecare.nhs.uk